

**UNITED STATES COURT OF APPEALS**  
**FOR THE SECOND CIRCUIT**

August Term, 2008

(Argued: June 5, 2009

Decided: June 5, 2009  
Opinion filed: August 5, 2009)

Docket No. 09-2311-bk

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IN RE CHRYSLER LLC,

Debtor.

- - - - -x

INDIANA STATE POLICE PENSION TRUST, INDIANA  
STATE TEACHERS RETIREMENT FUND, and INDIANA  
MAJOR MOVES CONSTRUCTION FUND,

Objectors-Appellants,

THE AD HOC COMMITTEE OF CONSUMER-VICTIMS OF  
CHRYSLER LLC,

Objector-Appellant,

WILLIAM LOVITZ, FARBOD NOURIAN, BRIAN CATALON,  
CENTER FOR AUTO SAFETY, CONSUMER ACTION,  
CONSUMERS FOR AUTO RELIABILITY AND SAFETY,  
NATIONAL ASSOCIATION OF CONSUMER ADVOCATES,  
and PUBLIC CITIZEN,

Objectors-Appellants,

PATRICIA PASCALE,

Objector-Appellant,

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3 CHRYSLER LLC, aka Chrysler Aspen, aka Chrysler  
4 Town & Country, aka Chrysler 300, aka Chrysler  
5 Sebring, aka Chrysler PT Cruiser, aka Dodge,  
6 aka Dodge Avenger, aka Dodge Caliber, aka  
7 Dodge Challenger, aka Dodge Dakota, aka Dodge  
8 Durango, aka Dodge Grand Caravan, aka Dodge  
9 Journey, aka Dodge Nitro, aka Dodge Ram, aka  
10 Dodge Sprinter, aka Dodge Viper, aka Jeep, aka  
11 Jeep Commander, aka Jeep Compass, aka Jeep  
12 Grand Cherokee, aka Jeep Liberty, aka Jeep  
13 Patriot, aka Jeep Wrangler, aka Moper, aka  
14 Plymouth, aka Dodge Charger,

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16 Debtors-Appellees,

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18 INTERNATIONAL UNION, UNITED AUTOMOBILE,  
19 AEROSPACE, AND AGRICULTURAL IMPLEMENT WORKERS  
20 UNION OF AMERICA, AFL-CIO ("UAW"),

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22 Appellee,

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24 FIAT S.P.A. and NEW CARCO ACQUISITION LLC,

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26 Appellees,

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28 CHRYSLER FINANCIAL SERVICES AMERICAS LLC,

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30 Appellee,

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32 THE OFFICIAL COMMITTEE OF UNSECURED CREDITORS,

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34 Appellee,

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36 UNITED STATES OF AMERICA,

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38 Appellee,

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40 EXPORT DEVELOPMENT CANADA

41  
42 Appellee.\*

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1 \* The Clerk of the Court is directed to amend the official  
2 caption as set forth above.

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6 Before: JACOBS, Chief Judge, KEARSE and SACK,  
7 Circuit Judges.

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9 Appeals from an order entered in the United States  
10 Bankruptcy Court for the Southern District of New York  
11 (Gonzalez, J.) dated June 1, 2009, authorizing the sale of  
12 substantially all of debtor Chrysler LLC's assets to New  
13 CarCo Acquisition LLC. On June 2, 2009 we granted a motion  
14 for a stay and for expedited appeal directly to this Court,  
15 pursuant to 28 U.S.C. § 158(d)(2). On June 5, 2009, we  
16 heard oral argument, and ruled from the bench and by written  
17 order. We affirmed the June 1, 2009 order "for the reasons  
18 stated in the opinions of Bankruptcy Judge Gonzalez,"  
19 stating that an opinion or opinions would follow. We now  
20 issue this opinion to further explain our affirmance.

21 AFFIRMED.

22  
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22 Floating Rate Fund and  
23 Oppenheimer Master Loan  
24 Fund, LLC

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26  
27 DENNIS JACOBS, Chief Judge:

28 The Indiana State Police Pension Trust, the Indiana  
29 State Teachers Retirement Fund, and the Indiana Major Moves  
30 Construction Fund (collectively, the "Indiana Pensioners" or  
31 "Pensioners"), along with various tort claimants and others,  
32 appeal from an order entered in the United States Bankruptcy  
33 Court for the Southern District of New York, Arthur J.  
34 Gonzalez, Bankruptcy Judge, dated June 1, 2009 (the "Sale  
35 Order"), authorizing the sale of substantially all of the  
36 debtor's assets to New CarCo Acquisition LLC ("New

1 Chrysler"). On June 2, 2009 we granted the Indiana  
2 Pensioners' motion for a stay and for expedited appeal  
3 directly to this Court, pursuant to 28 U.S.C. § 158(d)(2).  
4 On June 5, 2009 we heard oral argument, and ruled from the  
5 bench and by written order, affirming the Sale Order "for  
6 the reasons stated in the opinions of Bankruptcy Judge  
7 Gonzalez," stating that an opinion or opinions would follow.  
8 This is the opinion.

9 In a nutshell, Chrysler LLC and its related companies  
10 (hereinafter "Chrysler" or "debtor" or "Old Chrysler") filed  
11 a pre-packaged bankruptcy petition under Chapter 11 on April  
12 30, 2009. The filing followed months in which Chrysler  
13 experienced deepening losses, received billions in bailout  
14 funds from the Federal Government, searched for a merger  
15 partner, unsuccessfully sought additional government bailout  
16 funds for a stand-alone restructuring, and ultimately  
17 settled on an asset-sale transaction pursuant to 11 U.S.C.  
18 § 363 (the "Sale"), which was approved by the Sale Order.  
19 The key elements of the Sale were set forth in a Master  
20 Transaction Agreement dated as of April 30, 2009:  
21 substantially all of Chrysler's operating assets (including  
22 manufacturing plants, brand names, certain dealer and  
23 supplier relationships, and much else) would be transferred

1 to New Chrysler in exchange for New Chrysler's assumption of  
2 certain liabilities and \$2 billion in cash. Fiat S.p.A  
3 agreed to provide New Chrysler with certain fuel-efficient  
4 vehicle platforms, access to its worldwide distribution  
5 system, and new management that is experienced in turning  
6 around a failing auto company. Financing for the sale  
7 transaction--\$6 billion in senior secured financing, and  
8 debtor-in-possession financing for 60 days in the amount of  
9 \$4.96 billion--would come from the United States Treasury  
10 and from Export Development Canada. The agreement  
11 describing the United States Treasury's commitment does not  
12 specify the source of the funds, but it is undisputed that  
13 prior funding came from the Troubled Asset Relief Program  
14 ("TARP"), 12 U.S.C. § 5211(a)(1), and that the parties  
15 expected the Sale to be financed through the use of TARP  
16 funds. Ownership of New Chrysler was to be distributed by  
17 membership interests, 55% of which go to an employee benefit  
18 entity created by the United Auto Workers union, 8% to the  
19 United States Treasury and 2% to Export Development Canada.  
20 Fiat, for its contributions, would immediately own 20% of  
21 the equity with rights to acquire more (up to 51%),  
22 contingent on payment in full of the debts owed to the  
23 United States Treasury and Export Development Canada.



1           At a hearing on May 5, 2009, the bankruptcy court  
2 approved the debtor's proposed bidding procedures. No other  
3 bids were forthcoming. From May 27 to May 29, the  
4 bankruptcy court held hearings on whether to approve the  
5 Sale.<sup>1</sup> Upon extensive findings of fact and conclusions of  
6 law, the bankruptcy court approved the Sale by order dated  
7 June 1, 2009.

8           After briefing and oral argument, we affirmed the  
9 bankruptcy court's order on June 5, but we entered a short  
10 stay pending Supreme Court review. The Supreme Court, after  
11 an extension of the stay, declined a further extension. The  
12 Sale closed on June 10, 2009.

13           The factual and procedural background is set out in  
14 useful detail in the opinions of Bankruptcy Judge Gonzalez.  
15 This opinion is confined to a discussion of the arguments  
16 made for vacatur or reversal. The Sale Order is challenged  
17 essentially on four grounds. First, it is contended that  
18 the sale of Chrysler's auto-manufacturing assets, considered  
19 together with the associated intellectual property and  
20 (selected) dealership contractual rights, so closely  
21 approximates a final plan of reorganization that it

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<sup>1</sup> Twelve witnesses testified (either live or through depositions), and 48 exhibits were introduced.

1 constitutes an impermissible "sub rosa plan," and therefore  
2 cannot be accomplished under § 363(b). We consider this  
3 question first, because a determination adverse to Chrysler  
4 would have required reversal. Second, we consider the  
5 argument by the Indiana Pensioners that the Sale  
6 impermissibly subordinates their interests as secured  
7 lenders and allows assets on which they have a lien to pass  
8 free of liens to other creditors and parties, in violation  
9 of § 363(f). We reject this argument on the ground that the  
10 secured lenders have consented to the Sale, as per  
11 § 363(f)(2). Third, the Indiana Pensioners challenge the  
12 constitutionality of the use of TARP funds to finance the  
13 Sale on a number of grounds, chiefly that the Secretary of  
14 the Treasury is using funds appropriated for relief of  
15 "financial institutions" to effect a bailout of an auto-  
16 manufacturer, and that this causes a constitutional injury  
17 to the Indiana Pensioners because the loss of their  
18 priorities in bankruptcy amounts to an economic injury that  
19 was caused or underwritten by TARP money. We conclude that  
20 the Indiana Pensioners lack standing to raise this  
21 challenge. Finally, we consider and reject the arguments  
22 advanced by present and future tort claimants.

23



1 real substance of the transaction is the underlying  
2 reorganization it implements." Indiana Pensioners' Br. at  
3 46 (citation omitted).

4 Section 363(b) of the Bankruptcy Code authorizes a  
5 Chapter 11 debtor-in-possession to use, sell, or lease  
6 estate property outside the ordinary course of business,  
7 requiring in most circumstances only that a movant provide  
8 notice and a hearing. 11 U.S.C. § 363(b).<sup>2</sup> We have  
9 identified an "apparent conflict" between the expedient of a  
10 § 363(b) sale and the otherwise applicable features and  
11 safeguards of Chapter 11.<sup>3</sup> Comm. of Equity Sec. Holders v.  
12 Lionel Corp. (In re Lionel Corp.), 722 F.2d 1063, 1071 (2d  
13 Cir. 1983); cf. Braniff, 700 F.2d at 940.

14 In Lionel, we consulted the history and purpose of  
15 § 363(b) to situate § 363(b) transactions within the overall  
16 structure of Chapter 11. The origin of § 363(b) is the  
17 Bankruptcy Act of 1867, which permitted a sale of a debtor's

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<sup>2</sup> The section provides: "The trustee, after notice and a hearing, may use, sell, or lease, other than in the ordinary course of business, property of the estate . . . ." 11 U.S.C. § 363(b) (1).

<sup>3</sup> Section 363(b) may apply to cases arising under Chapters 7, 11, 12, and 13 of the Bankruptcy Code. In this case, as in Lionel, we consider only its applicability in the context of Chapter 11 cases.

1 assets when the estate or any part thereof was "of a  
2 perishable nature or liable to deteriorate in value."  
3 Lionel, 722 F.2d at 1066 (citing Section 25 of the  
4 Bankruptcy Act of 1867, Act of March 2, 1867, 14 Stat. 517)  
5 (emphasis omitted). Typically, courts have approved  
6 § 363(b) sales to preserve "'wasting asset[s].'" Id. at  
7 1068 (quoting Mintzer v. Joseph (In re Sire Plan, Inc.), 332  
8 F.2d 497, 499 (2d Cir. 1964)). Most early transactions  
9 concerned perishable commodities; but the same practical  
10 necessity has been recognized in contexts other than fruits  
11 and vegetables. "[T]here are times when it is more  
12 advantageous for the debtor to begin to sell as many assets  
13 as quickly as possible in order to insure that the assets do  
14 not lose value." Fla. Dep't of Revenue v. Piccadilly  
15 Cafeterias, Inc., 128 S. Ct. 2326, 2342 (2008) (Breyer,  
16 J., dissenting) (internal quotation marks omitted); see also  
17 In re Pedlow, 209 F. 841, 842 (2d Cir. 1913) (upholding sale  
18 of a bankrupt's stock of handkerchiefs because the sale  
19 price was above the appraised value and "Christmas sales had  
20 commenced and . . . the sale of handkerchiefs depreciates  
21 greatly after the holidays"). Thus, an automobile  
22 manufacturing business can be within the ambit of the

1 "melting ice cube" theory of § 363(b). As Lionel  
2 recognized, the text of § 363(b) requires no "emergency" to  
3 justify approval. Lionel, 722 F.2d at 1069. For example,  
4 if "a good business opportunity [is] presently available,"  
5 id., which might soon disappear, quick action may be  
6 justified in order to increase (or maintain) the value of an  
7 asset to the estate, by means of a lease or sale of the  
8 assets. Accordingly, Lionel "reject[ed] the requirement  
9 that only an emergency permits the use of § 363(b)." Id.  
10 "[I]f a bankruptcy judge is to administer a business  
11 reorganization successfully under the Code, then . . . some  
12 play for the operation of both § 363(b) and Chapter 11 must  
13 be allowed for." Id. at 1071.

14 At the same time, Lionel "reject[ed] the view that  
15 § 363(b) grants the bankruptcy judge *carte blanche*." Id. at  
16 1069.<sup>4</sup> The concern was that a quick, plenary sale of assets  
17 outside the ordinary course of business risked circumventing  
18 key features of the Chapter 11 process, which afford debt  
19 and equity holders the opportunity to vote on a proposed  
20 plan of reorganization after receiving meaningful

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<sup>4</sup> If unfettered use of § 363(b) had been intended, there would have been no need for the requirement of notice and hearing prior to approval.

1 information. See id. at 1069-70. Pushed by a bullying  
2 creditor, a § 363(b) sale might evade such requirements as  
3 disclosure, solicitation, acceptance, and confirmation of a  
4 plan. See 11 U.S.C. §§ 1122-29. “[T]he natural tendency of  
5 a debtor in distress,” as a Senate Judiciary Committee  
6 Report observed, is “to pacify large creditors with whom the  
7 debtor would expect to do business, at the expense of small  
8 and scattered public investors.” Lionel, 722 F.2d at 1070  
9 (quoting S. Rep. No. 95-989, 2d Sess., at 10 (1978), as  
10 reprinted in 1978 U.S.C.C.A.N. 5787, 5796 (internal  
11 quotation marks omitted)).

12 To balance the competing concerns of efficiency against  
13 the safeguards of the Chapter 11 process, Lionel required a  
14 “good business reason” for a § 363(b) transaction<sup>5</sup>:

15 [A bankruptcy judge] should consider all  
16 salient factors pertaining to the  
17 proceeding and, accordingly, act to  
18 further the diverse interests of the  
19 debtor, creditors and equity holders,  
20 alike. [A bankruptcy judge] might, for  
21 example, look to such relevant factors as  
22 the proportionate value of the asset to  
23 the estate as a whole, the amount of

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<sup>5</sup> The Lionel standard has subsequently been adopted in sister Circuits. See, e.g., Stephens Indus. v. McClung, 789 F.2d 386, 389-90 (6th Cir. 1986); Inst. Creditors of Continental Air Lines, Inc. v. Continental Air Lines, Inc. (In re Continental Air Lines, Inc.), 780 F.2d 1223, 1226 (5th Cir. 1986).

1 elapsed time since the filing, the  
2 likelihood that a plan of reorganization  
3 will be proposed and confirmed in the  
4 near future, the effect of the proposed  
5 disposition on future plans of  
6 reorganization, the proceeds to be  
7 obtained from the disposition vis-a-vis  
8 any appraisals of the property, which of  
9 the alternatives of use, sale or lease  
10 the proposal envisions and, most  
11 importantly perhaps, whether the asset is  
12 increasing or decreasing in value. This  
13 list is not intended to be exclusive, but  
14 merely to provide guidance to the  
15 bankruptcy judge.

16  
17 722 F.2d at 1071.

18 After weighing these considerations, the Court in  
19 Lionel reversed a bankruptcy court's approval of the sale of  
20 Lionel Corporation's equity stake in another corporation,  
21 Dale Electronics, Inc. ("Dale"). The Court relied heavily  
22 on testimony from Lionel's Chief Executive Officer, who  
23 conceded that it was "only at the insistence of the  
24 Creditors' Committee that Dale stock was being sold and that  
25 Lionel 'would very much like to retain its interest in  
26 Dale,'" id. at 1072, as well as on a financial expert's  
27 acknowledgment that the value of the Dale stock was not  
28 decreasing, see id. at 1071-72. Since the Dale stock was  
29 not a wasting asset, and the proffered justification for  
30 selling the stock was the desire of creditors, no sufficient



1 business reasons existed for approving the sale.

2 In the twenty-five years since Lionel, § 363(b) asset  
3 sales have become common practice in large-scale corporate  
4 bankruptcies. See, e.g., Robert E. Steinberg, *The Seven*  
5 *Deadly Sins in § 363 Sales*, Am. Bankr. Inst. J., June 2005,  
6 at 22, 22 (“Asset sales under § 363 of the Bankruptcy Code  
7 have become the preferred method of monetizing the assets of  
8 a debtor company.”); Harvey R. Miller & Shai Y. Waisman,  
9 *Does Chapter 11 Reorganization Remain A Viable Option for*  
10 *Distressed Businesses for the Twenty-First Century?*, 78 Am.  
11 Bankr. L.J. 153, 194-96 (2004). A law review article  
12 recounts the phenomenon:

13 Corporate reorganizations have all but  
14 disappeared. . . . TWA filed only to  
15 consummate the sale of its planes and  
16 landing gates to American Airlines.  
17 Enron’s principal assets, including its  
18 trading operation and its most valuable  
19 pipelines, were sold within a few months  
20 of its bankruptcy petition. Within weeks  
21 of filing for Chapter 11, Budget sold  
22 most of its assets to the parent company  
23 of Avis. Similarly, Polaroid entered  
24 Chapter 11 and sold most of its assets to  
25 the private equity group at BankOne.  
26 Even when a large firm uses Chapter 11 as  
27 something other than a convenient auction  
28 block, its principal lenders are usually  
29 already in control and Chapter 11 merely  
30 puts in place a preexisting deal.

31  
32 Douglas G. Baird & Robert K. Rasmussen, *The End of*

1 *Bankruptcy*, 55 Stan. L. Rev. 751, 751-52 (2002) (internal  
2 footnotes omitted). In the current economic crisis of 2008-  
3 09, § 363(b) sales have become even more useful and  
4 customary.<sup>6</sup> The “side door” of § 363(b) may well “replace  
5 the main route of Chapter 11 reorganization plans.” Jason  
6 Brege, Note, *An Efficiency Model of Section 363(b) Sales*, 92  
7 Va. L. Rev. 1639, 1640 (2006).

8 Resort to § 363(b) has been driven by efficiency, from  
9 the perspectives of sellers and buyers alike. The speed of  
10 the process can maximize asset value by sale of the debtor’s  
11 business as a going concern. Moreover, the assets are  
12 typically burnished (or “cleansed”) because (with certain  
13 limited exceptions) they are sold free and clear of liens,  
14 claims and liabilities. See infra (discussing § 363(f) and  
15 tort issues). A § 363 sale can often yield the highest  
16 price for the assets because the buyer can select the

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<sup>6</sup> For instance, Lehman Brothers sold substantially all its assets to Barclays Capital within five days of filing for bankruptcy. Lehman Brothers filed for bankruptcy in the early morning hours of September 15, 2008. On September 20, 2008, the bankruptcy court approved the sale to Barclays of Lehman’s investment banking and capital markets operations, as well as supporting infrastructure including the Lehman headquarters in midtown Manhattan for \$1.7 billion. See Bay Harbour Mgmt., L.C. v. Lehman Bros. Holdings Inc. (In re Lehman Bros. Holdings Inc.), No. 08-cv-8869(DLC), 2009 WL 667301, at \*8 (S.D.N.Y. Mar. 13, 2009) (affirming the § 363(b) sale order).

1 liabilities it will assume and purchase a business with cash  
2 flow (or the near prospect of it). Often, a secured  
3 creditor can "credit bid," or take an ownership interest in  
4 the company by bidding a reduction in the debt the company  
5 owes. See 11 U.S.C. § 363(k) (allowing a secured creditor  
6 to credit bid at a § 363(b) sale).

7 This tendency has its critics. See, e.g., James H.M.  
8 Sprayregen et al., *Chapter 11: Not Perfect, but Better than*  
9 *the Alternative*, Am. Bankr. Inst. J., Oct. 2005, at 1, 60  
10 (referencing those who "decr[y] the increasing frequency and  
11 rise in importance of § 363 sales"). The objections are not  
12 to the quantity or percentage of assets being sold: it has  
13 long been understood (by the drafters of the Code,<sup>7</sup> and the  
14 Supreme Court<sup>8</sup>) that § 363(b) sales may encompass all or

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<sup>7</sup> As stated in Lionel, "[t]he Commission on the Bankruptcy Laws of the United States submitted a draft provision that would have permitted resort to section 363(b) in the absence of an emergency, even in the case of 'all or substantially all the property of the estate.' See Report of the Commission on the Bankruptcy Laws of the United States, H.R. Doc. No. 93-137, 93rd Cong., 1st Sess. (1973) at 239 (proposed § 7-205 and accompanying explanatory note). Congress eventually deleted this provision without explanation . . . ." Lionel, 722 F.2d at 1069-70 n.3.

<sup>8</sup> The Supreme Court has noted that § 363(b) is sometimes used to sell all or substantially all of a debtor's assets. In a footnote in Florida Department of Revenue v. Piccadilly Cafeterias, the Court wrote:

1 substantially all of a debtor's assets. Rather, the thrust  
2 of criticism remains what it was in Lionel: fear that one  
3 class of creditors may strong-arm the debtor-in-possession,  
4 and bypass the requirements of Chapter 11 to cash out  
5 quickly at the expense of other stakeholders, in a  
6 proceeding that amounts to a reorganization in all but name,  
7 achieved by stealth and momentum. See, e.g., Motorola, Inc.  
8 v. Official Comm. of Unsecured Creditors and J.P. Morgan  
9 Chase Bank, N.A. (In re Iridium Operating LLC), 478 F.3d  
10 452, 466 (2d Cir. 2007) ("The reason *sub rosa* plans are  
11 prohibited is based on a fear that a debtor-in-possession  
12 will enter into transactions that will, in effect, short  
13 circuit the requirements of Chapter 11 for confirmation of a

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Chapter 11 bankruptcy proceedings ordinarily culminate in the confirmation of a reorganization plan. But in some cases, as here, a debtor sells all or substantially all its assets under § 363(b)(1) (2000 ed., Supp. V) before seeking or receiving plan confirmation. In this scenario, the debtor typically submits for confirmation a plan of liquidation (rather than a traditional plan of reorganization) providing for the distribution of the proceeds resulting from the sale.

128 S. Ct. at 2330 n.2.

1 reorganization plan.” (internal quotation marks and  
2 alteration omitted)); Brege, *An Efficiency Model of Section*  
3 *363(b) Sales*, 92 Va. L. Rev. at 1643 (“The cynical  
4 perspective is that [§ 363(b)] serves as a loophole to the  
5 otherwise tightly arranged and efficient Chapter 11, through  
6 which agents of the debtor-in-possession can shirk  
7 responsibility and improperly dispose of assets.”); see also  
8 Steinberg, *The Seven Deadly Sins in § 363 Sales*, Am. Bankr.  
9 Inst. J., at 22 (“Frequently, . . . the § 363 sale process  
10 fails to maximize value . . .”).

11 As § 363(b) sales proliferate, the competing concerns  
12 identified in Lionel have become harder to manage. Debtors  
13 need flexibility and speed to preserve going concern value;  
14 yet one or more classes of creditors should not be able to  
15 nullify Chapter 11’s requirements. A balance is not easy to  
16 achieve, and is not aided by rigid rules and prescriptions.  
17 Lionel’s multi-factor analysis remains the proper, most  
18 comprehensive framework for judging the validity of § 363(b)  
19 transactions.

20 Adopting the Fifth Circuit’s wording in Braniff, 700  
21 F.2d at 940, commentators and courts--including ours  
22 --have sometimes referred to improper § 363(b) transactions

1 as "*sub rosa* plans of reorganization." See, e.g., In re  
2 Iridium, 478 F.3d at 466 ("The trustee is prohibited from  
3 such use, sale or lease if it would amount to a *sub rosa*  
4 plan of reorganization."). Braniff rejected a proposed  
5 transfer agreement in large part because the terms of the  
6 agreement specifically attempted to "dictat[e] some of the  
7 terms of any future reorganization plan. The [subsequent]  
8 reorganization plan would have to allocate the [proceeds of  
9 the sale] according to the terms of the [transfer] agreement  
10 or forfeit a valuable asset." 700 F.2d at 940. As the  
11 Fifth Circuit concluded, "[t]he debtor and the Bankruptcy  
12 Court should not be able to short circuit the requirements  
13 of Chapter 11 for confirmation of a reorganization plan by  
14 establishing the terms of the plan *sub rosa* in connection  
15 with a sale of assets." Id.

16 The term "*sub rosa*" is something of a misnomer. It  
17 bespeaks a covert or secret activity, whereas secrecy has  
18 nothing to do with a § 363 transaction. Transactions  
19 blessed by the bankruptcy courts are openly presented,  
20 considered, approved, and implemented. Braniff seems to  
21 have used "*sub rosa*" to describe transactions that treat the  
22 requirements of the Bankruptcy Code as something to be

1 evaded or subverted. But even in that sense, the term is  
2 unhelpful. The sale of assets is permissible under  
3 § 363(b); and it is elementary that the more assets sold  
4 that way, the less will be left for a plan of  
5 reorganization, or for liquidation. But the size of the  
6 transaction, and the residuum of corporate assets, is, under  
7 our precedent, just one consideration for the exercise of  
8 discretion by the bankruptcy judge(s), along with an open-  
9 ended list of other salient factors. See Lionel, 722 F.2d  
10 at 1071 (a bankruptcy judge should consider "such relevant  
11 factors as the proportionate value of the asset to the  
12 estate as a whole").

13 Braniff's holding did not support the argument that a  
14 § 363(b) asset sale must be rejected simply because it is a  
15 sale of all or substantially all of a debtor's assets. Thus  
16 a § 363(b) sale may well be a reorganization in effect  
17 without being the kind of plan rejected in Braniff.<sup>9</sup> See,

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<sup>9</sup> The transaction at hand is as good an illustration as any. "Old Chrysler" will simply transfer the \$2 billion in proceeds to the first lien lenders, and then liquidate. The first lien lenders themselves will suffer a deficiency of some \$4.9 billion, and everyone else will likely receive nothing from the liquidation. Thus the Sale has inevitable and enormous influence on any eventual plan of reorganization or liquidation. But it is not a "*sub rosa* plan" in the Braniff sense because it does not specifically "dictate," or "arrange" *ex ante*, by contract, the terms of

1 e.g., Fla. Dep't of Revenue v. Piccadilly Cafeterias, Inc.,  
2 128 S. Ct. at 2330 n.2. Although Lionel did not involve a  
3 contention that the proposed sale was a *sub rosa* or *de*  
4 *facto* reorganization, a bankruptcy court confronted with  
5 that allegation may approve or disapprove a § 363(b)  
6 transfer that is a sale of all or substantially all of a  
7 debtor's assets, using the analysis set forth in Lionel in  
8 order to determine whether there was a good business reason  
9 for the sale. See In re Iridium, 478 F.3d at 466 & n.21  
10 ("The trustee is prohibited from such use, sale or lease if  
11 it would amount to a *sub rosa* plan of reorganization. . . .  
12 In this Circuit, the sale of an asset of the estate under  
13 § 363(b) is permissible if the 'judge determining [the]  
14 § 363(b) application expressly find[s] from the evidence  
15 presented before [him or her] at the hearing [that there is]  
16 a good business reason to grant such an application.'"   
17 (citing Lionel, 722 F.2d at 1071)).

18 The Indiana Pensioners argue that the Sale is a *sub*  
19 *rosa* plan chiefly because it gives value to unsecured  
20 creditors (*i.e.*, in the form of the ownership interest in  
21 New Chrysler provided to the union benefit funds) without  

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any subsequent plan.



1 paying off secured debt in full, and without complying with  
2 the procedural requirements of Chapter 11. However,  
3 Bankruptcy Judge Gonzalez demonstrated proper solicitude for  
4 the priority between creditors and deemed it essential that  
5 the Sale in no way upset that priority. The lien holders'  
6 security interests would attach to all proceeds of the Sale:  
7 "Not one penny of value of the Debtors' assets is going to  
8 anyone other than the First-Lien Lenders." Opinion Granting  
9 Debtor's Motion Seeking Authority to Sell, May 31, 2009,  
10 ("Sale Opinion") at 18. As Bankruptcy Judge Gonzalez found,  
11 all the equity stakes in New Chrysler were entirely  
12 attributable to *new value*--including governmental loans, new  
13 technology, and new management--which were not assets of the  
14 debtor's estate. See, e.g., id. at 22-23.

15 The Indiana Pensioners' arguments boil down to the  
16 complaint that the Sale does not pass the discretionary,  
17 multifarious Lionel test. The bankruptcy court's findings  
18 constitute an adequate rebuttal. Applying the Lionel  
19 factors, Bankruptcy Judge Gonzalez found good business  
20 reasons for the Sale. The linchpin of his analysis was that  
21 the only possible alternative to the Sale was an immediate  
22 liquidation that would yield far less for the estate--and

1 for the objectors. The court found that, notwithstanding  
2 Chrysler's prolonged and well-publicized efforts to find a  
3 strategic partner or buyer, no other proposals were  
4 forthcoming. In the months leading up to Chrysler's  
5 bankruptcy filing, and during the bankruptcy process itself,  
6 Chrysler executives circled the globe in search of a deal.  
7 But the Fiat transaction was the *only* offer available. Sale  
8 Opinion at 6; see id. at 16-17 ("Notwithstanding the highly  
9 publicized and extensive efforts that have been expended in  
10 the last two years to seek various alliances for Chrysler,  
11 the Fiat Transaction is the only option that is currently  
12 viable. The only other alternative is the immediate  
13 liquidation of the company.").<sup>10</sup>

14 The Sale would yield \$2 billion. According to expert  
15 testimony<sup>11</sup>--not refuted by the objectors--an immediate

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<sup>10</sup> The bankruptcy court noted that Chrysler had discussed potential alliances with General Motors, Fiat, Nissan, Hyundai-Kia, Toyota, Volkswagen, Tata Motors, GAZ Group, Magna International, Mitsubishi Motors, Honda, Beijing Automotive, Tempo International Group, Hawtai Automobiles, and Chery Automobile Co. Sale Opinion at 6.

<sup>11</sup> The Indiana Pensioners moved to strike the testimony of Chrysler's valuation witness because he has a financial interest in the outcome of the case: his firm would receive a transaction fee when the Sale was consummated. The bankruptcy court denied the motion on the grounds that such arrangements are typical; that the Indiana Pensioners did not object to the retention of the witness's

1 liquidation of Chrysler as of May 20, 2009 would yield in  
2 the range of nothing to \$800 million.<sup>12</sup> Id. at 19.  
3 Crucially, Fiat had conditioned its commitment on the Sale  
4 being completed by June 15, 2009. While this deadline was  
5 tight and seemingly arbitrary, there was little leverage to  
6 force an extension. To preserve resources, Chrysler  
7 factories had been shuttered, and the business was  
8 hemorrhaging cash. According to the bankruptcy court,  
9 Chrysler was losing going concern value of nearly \$100  
10 million each day. Sale Order at 7.

11 On this record, and in light of the arguments made by  
12 the parties, the bankruptcy court's approval of the Sale was  
13 no abuse of discretion. With its revenues sinking, its  
14 factories dark, and its massive debts growing, Chrysler fit

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firm; and that the witness's interest goes to weight of the evidence, not admissibility. Sale Opinion at 19 n.17. The Indiana Pensioners have not persuaded us that the bankruptcy court abused its discretion. See generally Gen. Elec. Co. v. Joiner, 522 U.S. 136, 138-39, 141-43 (1997); Ball v. A.O. Smith Corp., 451 F.3d 66, 69 (2d Cir. 2006) ("We review the bankruptcy court's evidentiary decisions for abuse of discretion.").

<sup>12</sup> The expert's earlier estimates of liquidation value had been higher. For example, in early May 2009, the same expert opined that a liquidation might yield between nothing and \$1.2 billion. But, from the beginning of May until the end, Chrysler expended \$400 million in cash collateral. Sale Opinion at 19.

1 the paradigm of the melting ice cube. Going concern value  
2 was being reduced each passing day that it produced no cars,  
3 yet was obliged to pay rents, overhead, and salaries.  
4 Consistent with an underlying purpose of the Bankruptcy  
5 Code--maximizing the value of the bankrupt estate--it was no  
6 abuse of discretion to determine that the Sale prevented  
7 further, unnecessary losses. See Toibb v. Radloff, 501 U.S.  
8 157, 163 (1991) (Chapter 11 "embodies the general  
9 [Bankruptcy] Code policy of maximizing the value of the  
10 bankruptcy estate.").

11 The Indiana Pensioners exaggerate the extent to which  
12 New Chrysler will emerge from the Sale as the twin of Old  
13 Chrysler. New Chrysler may manufacture the same lines of  
14 cars but it will also make newer, smaller vehicles using  
15 Fiat technology that will become available as a result of  
16 the Sale--moreover, at the time of the proceedings, Old  
17 Chrysler was manufacturing no cars at all. New Chrysler  
18 will be run by a new Chief Executive Officer, who has  
19 experience in turning around failing auto companies. It may  
20 retain many of the same employees, but they will be working  
21 under new union contracts that contain a six-year no-strike  
22 provision. New Chrysler will still sell cars in some of its

1 old dealerships in the United States, but it will also have  
2 new access to Fiat dealerships in the European market. Such  
3 transformative use of old and new assets is precisely what  
4 one would expect from the § 363(b) sale of a going concern.

5  
6 **II**

7 The Indiana Pensioners next challenge the Sale Order's  
8 release of all liens on Chrysler's assets. In general,  
9 under § 363(f), assets sold pursuant to § 363(b) may be sold  
10 "free and clear of any interest" in the assets when, *inter*  
11 *alia*, the entity holding the interest consents to the sale.  
12 11 U.S.C. § 363(f)(2). The bankruptcy court ruled that,  
13 although the Indiana Pensioners did not themselves consent  
14 to the release, consent was validly provided by the  
15 collateral trustee, who had authority to act on behalf of  
16 all first-lien credit holders.

17 We agree. Through a series of agreements, the  
18 Pensioners effectively ceded to an agent the power to  
19 consent to such a sale; the agent gave consent; and the  
20 Pensioners are bound. Accordingly, questions as to the  
21 status or preference of Chrysler's secured debt are simply  
22 not presented in this case.

1           The first-lien holders--among them, the Indiana  
2 Pensioners--arranged their investment in Chrysler by means  
3 of three related agreements: a First Lien Credit Agreement,  
4 a Collateral Trust Agreement, and a Form of Security  
5 Agreement. Together, these agreements create a framework  
6 for the control of collateral property. The collateral is  
7 held by a designated trustee for the benefit of the various  
8 lenders (including the Indiana Pensioners). In the event of  
9 a bankruptcy, the trustee is empowered to take any action  
10 deemed necessary to protect, preserve, or realize upon the  
11 collateral. The trustee may only exercise this power at the  
12 direction of the lenders' agent; but the lenders are  
13 required to authorize the agent to act on their behalf, and  
14 any action the agent takes at the request of lenders holding  
15 a majority of Chrysler's debt is binding on all lenders,  
16 those who agree and those who do not.

17           When Chrysler went into bankruptcy, the trustee had  
18 power to take any action necessary to realize upon the  
19 collateral--including giving consent to the sale of the  
20 collateral free and clear of all interests under § 363. The  
21 trustee could take such action only at the direction of the  
22 lenders' agent, and the agent could only direct the trustee  
23 at the request of lenders holding a majority of Chrysler's

1 debt. But if those conditions were met--as they were here--  
2 then under the terms of the various agreements, the minority  
3 lenders could not object to the trustee's actions since they  
4 had given their authorization in the first place.

5 The Indiana Pensioners argue that, by virtue of a  
6 subclause in one of the loan agreements, Chrysler required  
7 the Pensioners' written consent before selling the  
8 collateral assets. The clause in question provides that  
9 the loan documents themselves could not be amended without  
10 the written consent of *all* lenders if the amendment would  
11 result in the release of all, or substantially all, of the  
12 collateral property. This clause is no help to the Indiana  
13 Pensioners. The § 363(b) Sale did not entail amendment of  
14 any loan document. To the contrary, the § 363(b) sale was  
15 effected by implementing the clear terms of the loan  
16 agreements--specifically, the terms by which (1) the lenders  
17 assigned an agent to act on their behalf, (2) the agent was  
18 empowered, upon request from the majority lenders, to direct  
19 the trustee to act, and (3) the trustee was empowered, at  
20 the direction of the agent, to sell the collateral in the  
21 event of a bankruptcy. Because the Sale required no  
22 amendment to the loan documents, Chrysler was not required  
23 to seek, let alone receive, the Pensioners' written consent.

1           Anticipating the consequence of this contractual  
2 framework, the Indiana Pensioners argue as a last resort  
3 that the majority lenders were intimidated or bullied into  
4 approving the Sale in order to preserve or enhance relations  
5 with the government, or other players in the transaction.  
6 Absent this bullying, the Pensioners suggest, the majority  
7 lenders would not have requested the agent to direct the  
8 sale of the collateral, and the Sale would not have gone  
9 through. The Pensioners argue that this renders the  
10 lenders' consent ineffective or infirm.

11           The record before the bankruptcy court, and the record  
12 before this Court, does not support a finding that the  
13 majority lenders were coerced into agreeing to the Sale. On  
14 the whole, the record (and findings) support the view that  
15 they acted prudently to preserve substantial value rather  
16 than risk a liquidation that might have yielded nothing at  
17 all. Moreover, it is not at all clear what impact a finding  
18 of coerced consent would have on the validity of the consent  
19 given, or whether the bankruptcy court would have  
20 jurisdiction--or occasion--to adjudicate the Indiana  
21 Pensioners' allegation. Because the facts alleged by the  
22 Indiana Pensioners are not substantiated in this record,  
23 their arguments based on those allegations provide no ground



1 for relief in this proceeding, and we decline to consider  
2 whether the allegations might give rise to some independent  
3 cause of action.

### 5 III

6 The Indiana Pensioners argue that the Secretary of the  
7 Treasury ("Secretary") exceeded his statutory authority and  
8 violated the Constitution by using TARP money to finance the  
9 sale of Chrysler's assets. Pensioners raise interesting and  
10 unresolved constitutional issues concerning the scope of the  
11 Secretary's authority under TARP and the use of TARP money  
12 to bail out an automobile manufacturer. However, federal  
13 courts are constrained by our own constitutional  
14 limitations, including the non-waivable Article III  
15 requirement that we have jurisdiction over the case or  
16 controversy before us. See, e.g., United States v. Hays,  
17 515 U.S. 737, 742 (1995); Lujan v. Defenders of Wildlife,  
18 504 U.S. 555, 560 (1992); United States v. City of New York  
19 972 F.2d 464, 469-70 (2d Cir. 1992). We do not decide  
20 whether the Secretary's actions were constitutional or  
21 permitted by statute, because we conclude that the Indiana  
22 Pensioners lack standing to raise the TARP issue, and that

1 we lack jurisdiction in this case to entertain that  
2 challenge.

3 Congress enacted the Emergency Economic Stabilization  
4 Act ("EESA") on October 3, 2008 in order "to immediately  
5 provide authority and facilities that the Secretary of the  
6 Treasury can use to restore liquidity and stability to the  
7 financial system of the United States . . . ." 12 U.S.C.  
8 § 5201(1). Title I of EESA authorizes the Treasury  
9 Secretary "to establish the Troubled Asset Relief Program  
10 (or 'TARP') to purchase, and to make and fund commitments to  
11 purchase, troubled assets from any financial institution, on  
12 such terms and conditions as are determined by the  
13 Secretary." Id. § 5211(a)(1). Financial institutions  
14 include, but are not limited to, "any bank, savings  
15 association, credit union, security broker or dealer, or  
16 insurance company." Id. § 5202(5).

17 The statute details procedures for judicial review of  
18 the Secretary's decisions, limitations on available relief  
19 for TARP violations, and a host of legislative oversight  
20 mechanisms. See, e.g., id. §§ 5214-15, 5229(a), 5233. For  
21 example, courts review the Secretary's TARP decisions in  
22 accordance with standards set forth in the Administrative

1 Procedure Act, 5 U.S.C. § 701 *et. seq.*, and the Secretary's  
2 actions "shall be held unlawful and set aside if found to be  
3 arbitrary, capricious, an abuse of discretion, or not in  
4 accordance with law." 12 U.S.C. § 5229(a)(1). Injunctions  
5 are available only to remedy constitutional violations and  
6 must be "considered and granted or denied by the court on an  
7 expedited basis," id. § 5229(a)(2)(A), (C), (D); likewise,  
8 requests for temporary restraining orders must be considered  
9 and decided by the court "within 3 days of the date of the  
10 request," id. § 5229(a)(2)(B). As for legislative  
11 oversight, the statute calls for (among other things) the  
12 creation of the Financial Stability Oversight Board, which  
13 reviews the exercise of the Secretary's authority (§ 5214),  
14 the submission of periodic reports from the Secretary to  
15 Congress (§ 5215), the creation of a Congressional Oversight  
16 Panel to provide periodic updates to Congress (§ 5233), and  
17 the appointment of a special TARP Inspector General  
18 (§ 5214(a)(3)). In short, the statute provides swift,  
19 narrow, and deferential judicial review of the Secretary's  
20 TARP decisions, limits judicial relief, and relies instead  
21 on multi-faceted legislative oversight.

22 The Indiana Pensioners contend that the Secretary

1 exceeded his statutory authority and violated the  
2 Constitution by using TARP money to fund the Sale because,  
3 *inter alia*: auto companies are not "financial institutions"  
4 under TARP; TARP does not authorize the Secretary to arrange  
5 and finance the reorganization of a private company; and the  
6 Sale effects an unconstitutional taking. In sum, they  
7 contend that the Secretary--and by extension, the Executive  
8 branch--violated the Constitution by dispensing federal  
9 money in excess of the statutory authority awarded by  
10 Congress under TARP.<sup>13</sup>

11 It is clear that TARP gives the Secretary broad  
12 discretion to apply financial aid when and where he decides  
13 it will best promote the stated goal of restoring stability  
14 to the financial markets. But, as detailed above, TARP also  
15 contains explicit limitations on the Secretary's authority,  
16 and provides for review and oversight, so that TARP is not  
17 all-purpose. At oral argument, the government suggested  
18 that any industry so "inter-related" with banks that its  
19 dealings could adversely impact the national banking system

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<sup>13</sup> See, e.g., Youngstown Sheet & Tube Co. v. Sawyer,  
343 U.S. 562, 585 (1952) (Executive power "must stem either  
from an act of Congress or from the Constitution itself").

1 is, for TARP purposes, a financial institution.<sup>14</sup> This is  
2 surely an expansive definition of "financial institution,"  
3 albeit broadly protective of the nation's financial  
4 structures and arguably related to TARP's mandate of  
5 "restor[ing] liquidity and stability" to our markets. The  
6 scope of TARP is a consequential and vexed issue that may  
7 inevitably require resolution in some later case; but this  
8 Court lacks power to resolve it in the present dispute.

9 Article III of the Constitution limits the judicial  
10 power of the United States to the resolution of "cases" and  
11 "controversies." U.S. Const. art. III, § 2. This  
12 limitation is effectuated in part through the requirement of

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<sup>14</sup> The government asserted at oral argument that:

[T]he Secretary of the Treasury, in determining what is a financial institution, looks at the interrelatedness [of the company and its financing arm].

. . . .

Chrysler Financial can't survive without Chrysler. . . . Without [Chrysler], the financial institution goes down. . . . [Chrysler Financial] is the financial institution and the relationship [with Chrysler is the one] that the Secretary of the Treasury based his determination on, and that determination is entitled to deference by this court under administrative law principles.

Transcript of Oral Argument at 52.

1 standing. See Valley Forge Christian Coll. v. Ams. United  
2 for Separation of Church and State, Inc., 454 U.S. 464, 471-  
3 72 (1982). The doctrine of standing separates “those  
4 disputes which are appropriately resolved through the  
5 judicial process,” Whitmore v. Arkansas, 495 U.S. 149, 155  
6 (1990), from those “generalized grievances” which are  
7 reserved for other branches of government, Valley Forge, 454  
8 U.S. at 475 (internal quotation marks omitted). The  
9 requirement of standing would be unnecessary if the “federal  
10 courts [were] merely publicly funded forums for the  
11 ventilation of public grievances or the refinement of  
12 jurisprudential understanding.” Id. at 473.

13 At an “irreducible constitutional minimum,” Article III  
14 standing requires that: (1) the plaintiff suffer an injury  
15 in fact; (2) the injury be fairly traceable to the  
16 challenged conduct; and (3) the injury will likely be  
17 redressed by a favorable decision from the court. Lujan,  
18 504 U.S. at 560-61. “The party invoking federal  
19 jurisdiction bears the burden of establishing these  
20 elements.” Id. at 561. We conclude that the Indiana  
21 Pensioners lack standing because they cannot demonstrate  
22 they have suffered an injury in fact.

1           An injury in fact is "an invasion of a legally  
2           protected interest which is (a) concrete and particularized,  
3           and (b) 'actual or imminent, not conjectural or  
4           hypothetical.'" Lujan, 504 U.S. at 560 (internal citations,  
5           quotation marks and footnote omitted). The Indiana  
6           Pensioners contend primarily that their injury in fact  
7           arises from the release of the collateral supporting their  
8           secured loans. But that collateral was released in exchange  
9           for a \$2 billion cash payment and a residual deficiency  
10          claim. At oral argument, the Pensioners touted the value of  
11          the collateral at "around \$25 billion" and complained that  
12          the value received pursuant to the Sale was a tithe of the  
13          actual asset value and an inadequate return on their  
14          investment. However, the Indiana Pensioners' argument  
15          ignores the bankruptcy court's *finding* that, in the absence  
16          of another buyer, the only viable alternative--liquidation--  
17          would yield an even *lower* return than the one achieved  
18          through the sale funded by TARP money. Judge Gonzales  
19          found, as a fact, that the liquidation value of the  
20          collateral "was no greater than \$2 billion, *i.e.*, the same  
21          amount the first lien secured lenders are receiving under  
22          the transaction." Opinion and Order Regarding Emergency

1 Economic Stabilization Act of 2008 and Troubled Asset Relief  
2 Program, May 31, 2009, at 5. Since “the Indiana  
3 [Pensioners] will receive [their] pro-rata distribution of  
4 the value of the collateral,” they simply “cannot allege  
5 injury in fact.” Id. The release of collateral for fair  
6 (but less-than-hoped-for) value is not injury in fact  
7 sufficient to support standing.

8 Furthermore, even if the Indiana Pensioners could  
9 demonstrate injury in fact, there would still be a question  
10 as to whether they have standing to challenge the use of  
11 TARP funds here. Under the terms of the various agreements  
12 (as outlined in Section II), the lenders had authorized the  
13 trustee to consent to the Sale on their behalf. Under those  
14 circumstances (and well-established agency principles), such  
15 consent may bar the Pensioners from challenging the  
16 trustee’s actions and litigating a claim that would in  
17 effect bind all of the first-lien creditors.

#### 18 19 **IV**

20 Finally, several objectors appeal from that portion of  
21 the Sale Order extinguishing all existing and future claims  
22 against New Chrysler, that “(a) arose prior to the Closing



1 Date, (b) relate[] to the production of vehicles prior to  
2 the Closing Date or (c) otherwise [are] assertable against  
3 the Debtors or [are] related to the Purchased Assets prior  
4 to the closing date.” Sale Order at 40. The objectors can  
5 be divided into three groups: (1) plaintiffs with existing  
6 product liability claims against Chrysler; (2) plaintiffs  
7 with existing asbestos-related claims against Chrysler; and  
8 (3) lawyers undertaking to act on behalf of claimants who,  
9 although presently unknown and unidentified, might have  
10 claims in the future arising from Old Chrysler’s production  
11 of vehicles. We consider each group’s arguments in turn.

12

13 **A. Existing Product Liability Claims**

14 The Ad Hoc Committee of Consumer-Victims of Chrysler  
15 LLC and William Lovitz et al. challenge the foreclosing of  
16 New Chrysler’s liability for product defects in vehicles  
17 produced by Old Chrysler.<sup>15</sup> Section 363(f) provides, in  
18 relevant part, that a “trustee may sell property . . . free  
19 and clear of *any interest in such property*,” under certain

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<sup>15</sup> The Sale Order does not limit the right of tort plaintiffs to pursue existing claims against Old Chrysler. However, it is undisputed that little or no money will be available for damages even if suits against Old Chrysler succeed.

1 circumstances. 11 U.S.C. § 363(f) (emphasis added). The  
2 objectors argue that personal injury claims are not  
3 “interests in property,” and that the district court’s  
4 reliance on In re Trans World Airlines, Inc., 322 F.3d 283  
5 (3d Cir. 2003) (“TWA”), which advances a broad reading of  
6 “interests in property,” was misplaced.

7 We have never addressed the scope of the language “any  
8 interest in such property,” and the statute does not define  
9 the term. See, e.g., Precision Indus., Inc. v. Qualitech  
10 Steel SBO, LLC, 327 F.3d 537, 545 (7th Cir. 2003) (“The  
11 Bankruptcy Code does not define ‘any interest,’ and in the  
12 course of applying section 363(f) to a wide variety of  
13 rights and obligations related to estate property, courts  
14 have been unable to formulate a precise definition.”).

15 In TWA, the Third Circuit considered whether  
16 (1) employment discrimination claims and (2) a voucher  
17 program awarded to flight attendants in settlement of a  
18 class action constituted “interests” in property for  
19 purposes of § 363(f). See 322 F.3d at 285. The Third  
20 Circuit began its analysis by noting that bankruptcy courts  
21 around the country have disagreed about whether “any

1 interest" should be defined broadly or narrowly.<sup>16</sup> Id. at  
2 288-89. The Third Circuit observed, however, that "the  
3 trend seems to be toward a more expansive reading of  
4 'interests in property' which 'encompasses other obligations  
5 that may flow from ownership of the property.'" Id. at 289  
6 (quoting 3 Collier on Bankruptcy ¶ 363.06[1]); see also  
7 George W. Kuney, *Misinterpreting Bankruptcy Code Section*  
8 *363(f) and Undermining the Chapter 11 Process*, 76 Am. Bankr.  
9 L.J. 235, 267 (2002) ("[T]he dominant interpretation is that  
10 § 363(f) can be used to sell property free and clear of

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<sup>16</sup> For examples of bankruptcy courts' divergent rulings on this issue, compare, e.g., P.K.R. Convalescent Ctrs., Inc. v. Commonwealth of Va., Dept. of Med. Assistance Serv. (In re P.K.R. Convalescent Ctrs., Inc.), 189 B.R. 90, 94 (Bankr. E.D. Va. 1995) (holding that Virginia's depreciation-recoupment interest in the debtor's property was an "interest in property," even though the interest was not a lien), and Am. Living Sys. v. Bonapfel (In re All Am. of Ashburn, Inc.), 56 B.R. 186, 189-90 (Bankr. N.D. Ga. 1986) (holding that § 363(f) permitted the sale of assets free and clear and precluded successor liability in product liability suit against purchaser for cause of action that arose prior to date of sale), with Schwinn Cycling and Fitness, Inc. v. Benonis (In re Schwinn Bicycle Co.), 210 B.R. 747, 761 (Bankr. N.D. Ill. 1997) (holding that § 363(f) "in no way protects the buyer from current or future product liability; it only protects the purchased assets from lien claims against those assets"), and Volvo White Truck Corp. v. Chambersburg Beverage, Inc. (In re White Motor Credit Corp.), 75 B.R. 944, 948 (Bankr. N.D. Ohio 1987) (stating that "[g]eneral unsecured claimants including tort claimants, have no specific interest in a debtor's property" for purposes of § 363(f)).

1 claims that could otherwise be assertable against the buyer  
2 of the assets under the common law doctrine of successor  
3 liability.”).

4 The Third Circuit reasoned that “to equate interests in  
5 property with only *in rem* interests such as liens would be  
6 inconsistent with section 363(f)(3), which contemplates that  
7 a lien is but one type of interest.” 322 F.3d at 290.  
8 After surveying its own precedents and the Fourth Circuit’s  
9 decision in United Mine Workers of Am. 1992 Benefit Plan v.  
10 Leckie Smokeless Coal Co. (In re Leckie Smokeless Coal Co.),  
11 99 F.3d 573 (4th Cir. 1996),<sup>17</sup> the TWA court held that  
12 “[w]hile the interests of the [plaintiffs] in the assets of  
13 TWA’s bankruptcy estate are not interests in property in the  
14 sense that they are not *in rem* interests, . . . they are  
15 interests in property within the meaning of section 363(f)  
16 in the sense that they *arise from the property* being sold.”

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<sup>17</sup> In Leckie, the Fourth Circuit held that Coal Act premium payment obligations owed to employer-sponsored benefit plans were interests in property under § 363(f). 99 F.3d at 582. The Fourth Circuit explained “while the plain meaning of the phrase ‘interest in such property’ suggests that not all general rights to payment are encompassed by the statute, Congress did not expressly indicate that, by employing such language, it intended to limit the scope of section 363(f) to *in rem* interests, strictly defined, and [it would] decline to adopt such a restricted reading of the statute . . . .” Id.

1 322 F.3d at 290 (emphasis added).

2       Shortly after TWA was decided, the Southern District of  
3 California concluded that TWA applied to tort claimants  
4 asserting personal injury claims. See Myers v. United  
5 States, 297 B.R. 774, 781-82 (S.D. Cal. 2003). Myers  
6 involved claims arising from the negligent handling of toxic  
7 materials transported pursuant to a government contract.  
8 Id. at 781. Applying TWA, the Myers court ruled that the  
9 plaintiff's "claim for personal injury does arise from the  
10 property being sold, i.e. the contracts to transport toxic  
11 materials." Id.; see also Faulkner v. Bethlehem Steel/Int'l  
12 Steel Group, No. 2:04-CV-34 PS, 2005 WL 1172748, at \*3 (N.D.  
13 Ind. April 27, 2005) (applying TWA to bar successor  
14 liability for racial discrimination claim).

15       Appellants argue that these decisions broadly  
16 construing the phrase "any interest in such property" fail  
17 to account for the language of 11 U.S.C. § 1141(c), a  
18 provision involving confirmed plans of reorganization.  
19 Section 1141(c) provides that "except as otherwise provided  
20 in the [reorganization] plan or in the order confirming the  
21 plan, after confirmation of a plan, the property dealt with  
22 by the plan is free and clear of *all claims and interests* of  
23 creditors, equity security holders, and of general partners

1 in the debtor.” 11 U.S.C. § 1141(c) (emphasis added).  
2 Appellants argue that Congress must have intentionally  
3 included the word “claims”<sup>18</sup> in § 1141(c), and omitted the  
4 word from § 363(f), because it was willing to extinguish  
5 tort claims in the reorganization context, but unwilling to  
6 do so in the § 363 sale context. Appellants account for  
7 this discrepancy on the basis that reorganization provides  
8 unsecured creditors procedural rights that are not assured  
9 in a § 363(b) sale.

10 We do not place such weight on the absence of the word  
11 “claims” in § 363(f). The language and structure of  
12 § 1141(c) and § 363(f) differ in many respects. Section  
13 1141(c), for example, applies to all reorganization plans;

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<sup>18</sup> The Bankruptcy Code defines “claim” as:

(A) right to payment, whether or not such right is reduced to judgment, liquidated, unliquidated, fixed, contingent, matured, unmatured, disputed, undisputed, legal, equitable, secured, or unsecured; or

(B) right to an equitable remedy for breach of performance if such breach gives rise to a right to payment, whether or not such right to an equitable remedy is reduced to judgment, fixed, contingent, matured, unmatured, disputed, undisputed, secured, or unsecured.

11 U.S.C. § 101(5).

1 § 363(f), in contrast, applies only to classes of property  
2 that satisfy one of five criteria. See 11 U.S.C.  
3 § 363(f)(1)-(5). Thus, while § 363 sales do not afford many  
4 of the procedural safeguards of a reorganization, § 363(f)  
5 is limited to specific classes of property.

6 Given the expanded role of § 363 in bankruptcy  
7 proceedings, it makes sense to harmonize the application of  
8 § 1141(c) and § 363(f) to the extent permitted by the  
9 statutory language. See In re Golf, L.L.C., 322 B.R. 874,  
10 877 (Bankr. D. Neb. 2004) (noting that, while § 363(f)  
11 requires less notice and provides for less opportunity for a  
12 hearing than in the reorganization process, "as a practical  
13 matter, current practice seems to have expanded § 363(f)'s  
14 use from its original intent"). Courts have already done  
15 this in other contexts. For example, § 1141(c) does not  
16 explicitly reference the extinguishment of liens, while  
17 § 363(f) does. Notwithstanding this distinction, courts  
18 have uniformly held that confirmation of a reorganization  
19 can act to extinguish liens. See, e.g., JCB, Inc. v. Union  
20 Planters Bank, NA, 539 F.3d 862, 870 (8th Cir. 2008)  
21 ("Confirmation of the reorganization plan replaces prior  
22 obligations, and a lien not preserved by the plan may be  
23 extinguished." (internal citation omitted)); Elixir Indus.,

1 Inc. v. City Bank & Trust Co. (In re Ahern Enters., Inc.),  
2 507 F.3d 817, 820-22 (5th Cir. 2007) (holding that § 1141(c)  
3 extinguishes liens that are not specifically preserved in a  
4 reorganization plan, and citing cases from the Fourth,  
5 Seventh, Eighth and Tenth Circuits reaching the same  
6 conclusion).

7 We agree with TWA and Leckie that the term "any  
8 interest in property" encompasses those claims that "arise  
9 from the property being sold." See TWA, 322 F.3d at 290.  
10 By analogy to Leckie (in which the relevant business was  
11 coal mining), "[appellants'] rights are grounded, at least  
12 in part, in the fact that [Old Chrysler's] very assets have  
13 been employed for [automobile production] purposes: if  
14 Appellees had never elected to put their assets to use in  
15 the [automobile] industry, and had taken up business in an  
16 altogether different area, [appellants] would have no right  
17 to seek [damages]." Leckie, 99 F.3d at 582.

18 "To allow the claimants to assert successor liability  
19 claims against [the purchaser] while limiting other  
20 creditors' recourse to the proceeds of the asset sale would  
21 be inconsistent with the Bankruptcy Code's priority scheme."  
22 TWA, 322 F.3d at 292. Appellants ignore this overarching  
23 principle and assume that tort claimants faced a choice



1 between the Sale and an alternative arrangement that would  
2 have assured funding for their claims. But had appellants  
3 successfully blocked the Sale, they would have been  
4 unsecured creditors fighting for a share of extremely  
5 limited liquidation proceeds. Given the billions of dollars  
6 of outstanding secured claims against Old Chrysler,  
7 appellants would have fared no better had they prevailed.

8 The possibility of transferring assets free and clear  
9 of existing tort liability was a critical inducement to the  
10 Sale. As in TWA, "a sale of the assets of [Old Chrysler] at  
11 the expense of preserving successor liability claims was  
12 necessary in order to preserve some [55],000 jobs, . . . and  
13 to provide funding for employee-related liabilities,  
14 including retirement benefits [for more than 106,000  
15 retirees]." TWA, 322 F.3d at 293; see also Sale Opinion at  
16 3.

17 It is the transfer of Old Chrysler's tangible and  
18 intellectual property to New Chrysler that could lead to  
19 successor liability (where applicable under state law) in  
20 the absence of the Sale Order's liability provisions.  
21 Because appellants' claims arose from Old Chrysler's  
22 property, § 363(f) permitted the bankruptcy court to  
23 authorize the Sale free and clear of appellants' interest in

1 the property.

2  
3 **B. Asbestos Claims**

4 On behalf of herself and others with outstanding or  
5 potential claims against Old Chrysler resulting from  
6 exposure to asbestos, Patricia Pascale argues that the Sale  
7 Order improperly grants New Chrysler immunity without  
8 assuring compliance with 11 U.S.C. § 524(g).

9 Section 524(g) "provides a unique form of supplemental  
10 injunctive relief for an insolvent debtor confronting the  
11 particularized problems and complexities associated with  
12 asbestos liability." Johns-Manville Corp. v. Chubb Indem.  
13 Ins. Co. (In re Johns-Manville Corp.), 517 F.3d 52, 67 (2d  
14 Cir. 2008), overruled on other grounds by Travelers Indem.  
15 Co. v. Bailey, 129 S.Ct. 2195 (2009). The statute  
16 authorizes the court "to enjoin entities from taking legal  
17 action for the purpose of directly or indirectly collecting,  
18 recovering, or receiving payment or recovery with respect to  
19 any [asbestos-related] claim or demand." 11 U.S.C.  
20 § 524(g)(1)(B). To obtain relief under § 524(g), a debtor  
21 must "[c]hannel[] asbestos-related claims to a personal  
22 injury trust [to] relieve[] the debtor of the uncertainty of  
23 future asbestos liabilities." In re Combustion Eng'g, Inc.,

1 391 F.3d 190, 234 (3d Cir. 2004). Injunctions granting  
2 relief under this provision are subject to numerous  
3 requirements and conditions. See 11 U.S.C.  
4 § 524(g)(2)(B); Combustion Eng'g, 391 F.3d at 234 & n.45.

5 By its terms, however, § 524(g) applies only to "a  
6 court that enters an order confirming a plan of  
7 reorganization under chapter 11." 11 U.S.C. § 524(g)(1)(A);  
8 see also Combustion Eng'g, 391 F.3d at 234 n.46. Sections I  
9 and II of this opinion conclude that the Sale was proper  
10 under § 363. That determination forecloses the application  
11 of § 524(g) because there is no plan of reorganization as  
12 yet. Moreover, the bankruptcy court in this case did not  
13 issue an injunction, as is permitted by § 524(g)(1)(B), and  
14 the debtor did not establish a trust subsuming its asbestos  
15 liability. Accordingly, there is no merit to Pascale's  
16 argument that the Sale Order violates § 524(g).

17  
18 **C. Future Claims**

19 The Sale Order extinguished the right to pursue claims  
20 "on any theory of successor or transferee liability, . . .  
21 whether known or unknown as of the Closing, now existing or  
22 hereafter arising, asserted or unasserted, fixed or  
23 contingent, liquidated or unliquidated." Sale Order at 40-

1 41. This provision is challenged on the grounds that:  
2 (1) the Sale Order violates the due process rights of future  
3 claimants by extinguishing claims without providing notice;  
4 (2) a bankruptcy court is not empowered to trump state  
5 successor liability law; (3) future, unidentified claimants  
6 with unquantifiable interests could not be compelled "to  
7 accept a money satisfaction," 11 U.S.C. § 363(f)(5); and (4)  
8 future causes of action by unidentified plaintiffs based on  
9 unknown events cannot be classified as "claims" under the  
10 Bankruptcy Code.

11 We affirm this aspect of the bankruptcy court's  
12 decision insofar as it constituted a valid exercise of  
13 authority under the Bankruptcy Code. However, we decline to  
14 delineate the scope of the bankruptcy court's authority to  
15 extinguish future claims, until such time as we are  
16 presented with an actual claim for an injury that is caused  
17 by Old Chrysler, that occurs after the Sale, and that is  
18 cognizable under state successor liability law.

19  
20 **CONCLUSION**

21 We have considered all of the objectors-appellants'  
22 contentions on these appeals and have found them to be

1 without merit. For the foregoing reasons, we affirm the  
2 June 1, 2009 order of the bankruptcy court authorizing the  
3 Sale.